### MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4

**MONTGOMERY COUNTY, TEXAS** 

ANNUAL FINANCIAL REPORT

**SEPTEMBER 30, 2022** 

Certified Public Accountants

### MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4

MONTGOMERY COUNTY, TEXAS

ANNUAL FINANCIAL REPORT

**SEPTEMBER 30, 2022** 

#### TABLE OF CONTENTS

	PAGE
INDEPENDENT AUDITOR'S REPORT	1-3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4-8
BASIC FINANCIAL STATEMENTS	
STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET	9-12
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION	13
STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES	14-15
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES	16
NOTES TO THE FINANCIAL STATEMENTS	17-34
REQUIRED SUPPLEMENTARY INFORMATION	
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL-GENERAL AND DEBT SERVICE FUNDS	36
SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS	37-38
SCHEDULE OF DISTRICT CONTRIBUTIONS	39-40
OTHER SUPPLEMENTARY INFORMATION	
TAXES LEVIED AND RECEIVABLE	42-43
BOARD OF COMMISSIONERS	44

#### McCALL GIBSON SWEDLUND BARFOOT PLLC

Certified Public Accountants

13100 Wortham Center Drive Suite 235 Houston, Texas 77065-5610 (713) 462-0341 Fax (713) 462-2708 PO Box 29584
Austin, TX 78755-5126
(512) 610-2209
www.mgsbpllc.com
E-Mail: mgsb@mgsbpllc.com

#### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners Montgomery County Emergency Services District No. 4 Montgomery County, Texas

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of Montgomery County Emergency Services District No. 4 (the "District") as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of September 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Board of Commissioners Montgomery County Emergency Services District No. 4

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Board of Commissioners Montgomery County Emergency Services District No. 4

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General and Debt Service Funds, the Schedule of Changes in Net Pension Asset and Liability and Related Ratios, and the Schedule of District Contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

McCall Gibson Swedlund Barfoot PLLC

McColl Gibson Swedland Borfoot PLLC

Certified Public Accountants

Houston, Texas

May 10, 2023

Management's discussion and analysis of Montgomery County Emergency Services District No. 4's (the "District") financial performance provides an overview of the District's financial activities for the year ended September 30, 2022. Please read it in conjunction with the District's financial statements.

#### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The basic financial statements include: (1) fund financial statements and government-wide financial statements and (2) notes to the financial statements. The fund financial statements and government-wide financial statements combine both: (1) the Statement of Net Position and Governmental Funds Balance Sheet and (2) the Statement of Activities and Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances. This report also includes required and other supplementary information in addition to the basic financial statements.

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The District's annual report includes two financial statements combining the government-wide financial statements and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the District's overall status. Financial reporting at this level uses a perspective like that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The Statement of Net Position includes all the District's assets, liabilities, and deferred inflows and outflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall health of the District would extend to other non-financial factors.

The Statement of Activities reports how the District's net position changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid.

#### **FUND FINANCIAL STATEMENTS**

The combined statements also include fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District has three governmental fund types. The General Fund accounts for resources not accounted for in another fund, property tax revenues, sales tax revenues, operating costs and general expenditures. The Debt Service Fund accounts for ad valorem taxes and financial resources restricted, committed or assigned for servicing debt. The Capital Projects Fund accounts for financial resources restricted, committed or assigned for acquisition or construction of facilities and related costs.

#### FUND FINANCIAL STATEMENTS (Continued)

Governmental funds are reported in each of the financial statements. The focus in the fund statements provides a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of the District and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. The adjustments columns, the Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position and the Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities explain the differences between the two presentations and assist in understanding the differences between these two perspectives.

#### NOTES TO THE FINANCIAL STATEMENTS

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements.

#### OTHER INFORMATION

In addition to the financial statements and accompanying notes, this report also presents certain required supplementary information ("RSI"). The budgetary comparison schedule is included as RSI for all combined governmental funds. The report also includes the Schedule of Changes in Net Pension Liability (Asset) and Related Ratios and the Schedule of District Contributions.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of the District's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$4,922,668 as of September 30, 2022.

A portion of the District's net position reflects its net investment in capital assets (capital assets less any debt used to acquire those assets that are still outstanding). The District uses these assets to provide firefighting services. The following is a comparative analysis of government-wide changes in net position:

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

	Summary of Changes in the Statement of Net Position						
		2022	2021		Change Positive (Negative)		
Current and Other Assets Capital Assets (Net of Accumulated	\$	8,882,297	\$	8,962,913	\$	(80,616)	
Depreciation)		5,332,194		4,725,347		606,847	
Total Assets	\$	14,214,491	\$	13,688,260	\$	526,231	
Deferred Outflows of Resources	\$	275,224	\$	144,393	\$	130,831	
Long-Term Liabilities Other Liabilities	\$	8,845,951 614,520	\$	9,637,657 335,653	\$	791,706 (278,867)	
Total Liabilities	\$	9,460,471	\$	9,973,310	\$	512,839	
Deferred Inflows of Resources	\$	79,016	\$	53,460	\$	(25,556)	
Net Position:							
Net Investment in Capital Assets	\$	1,734,264	\$	1,061,628	\$	672,636	
Restricted		460,163		648,482		(188,319)	
Unrestricted		2,728,241		2,095,773		632,468	
Total Net Position	\$	4,922,668	\$	3,805,883	\$	1,116,785	

The following table provides a summary of the District's operations for the years ended September 30, 2022 and September 30, 2021.

	Summary of Changes in the Statement of Activities						
		2022		2021	(	Change Positive Negative)	
Revenues:	-	_		_			
Property Taxes	\$	2,580,298	\$	2,088,250	\$	492,048	
Sales Tax Revenues		3,792,720		3,191,864		600,856	
Other Revenues		705,302		295,228		410,074	
Total Revenues	\$	7,078,320	\$	5,575,342	\$	1,502,978	
Expenses for Services		5,961,535		4,988,079		(973,456)	
Change in Net Position	\$	1,116,785	\$	587,263	\$	529,522	
Net Position, Beginning of Year		3,805,883		3,218,620		587,263	
Net Position, End of Year	\$	4,922,668	\$	3,805,883	\$	1,116,785	

#### FINANCIAL ANALYSIS OF THE DISTRICT'S GOVERNMENTAL FUNDS

The District's combined fund balances as of September 30, 2022, were \$8,593,232, a decrease of \$164,052 from the prior year.

The District's General Fund fund balance increased by \$577,767, primarily due to operating and capital costs exceeding property tax revenues, sales tax revenues and note proceeds.

The District's Debt Service Fund fund balance decreased by \$15,902, primarily due to the structure of the District's outstanding debt.

The District's Capital Projects Fund fund balance decreased by \$725,917, primarily due to the capital outlay in excess of revenues.

#### **BUDGETARY HIGHLIGHTS**

The Board of Commissioners amended the budget during the current fiscal year increasing expected property tax revenues and increasing firefighting personnel and operations expenses. Actual revenues were \$1,402,512 more than budgeted revenues and actual expenditures were \$840,647 more than budgeted expenditures, which resulted in a positive variance of \$561,865. See budget versus actual comparison for more information.

#### **CAPITAL ASSETS**

Capital assets as of September 30, 2022, total \$ 5,332,194 (net of accumulated depreciation) and include buildings, vehicles, equipment and land. The current year additions included the purchase of 2022 Ford F-150; brute force cutter, and pad site and track of land for Station 63. Construction in progress at year-end includes engineering and feasibility costs related to Fire Station No. 61 and construction management for Station No. 64.

Capital Assets At Year-End, Net of Accumulated Depreciation

						Change Positive	
		2022		2021	(Negative)		
Capital Assets Not Being Depreciated:						,	
Land and Land Improvements	\$	580,033	\$	287,300	\$	292,733	
Construction in Progress		788,680		51,249		737,431	
Capital Assets, Net of Accumulated							
Depreciation:							
Buildings and Improvements		1,879,516		1,952,642		(73,126)	
Machinery and Equipment		310,739		314,387		(3,648)	
Office Equipment		228		1,757		(1,529)	
Vehicles		1,772,998		2,118,012		(345,014)	
Total Net Capital Assets	\$	5,332,194	\$	4,725,347	\$	606,847	

#### LONG-TERM DEBT ACTIVITY

As of September 30, 2022, the District had debt payable of \$ 8,845,951 . The changes in the debt position of the District during the current year ended September 30, 2022, are summarized as follows:

Long-Term Debt Payable, October 1, 2021	\$ 9,637,657
Less: Note Principal Paid	 791,706
Long-Term Debt Payable, September 30, 2022	\$ 8,845,951

#### CONTACTING THE DISTRICT'S MANAGEMENT

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Montgomery County Emergency Services District No. 4, 9430 State Highway 242 East, Conroe, TX 77385.

# MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET SEPTEMBER 30, 2022

	General Fund		Debt Service Fund	
ASSETS				
Cash	\$	2,818,967	\$	12,708
Investments		35		
Receivables:				
Property Taxes		33,232		31,322
Penalty and Interest on Delinquent Taxes				
Sales Tax Revenues		681,823		
Other		2,910		
Due from Other Funds				722,815
Prepaid Costs				
Land				
Construction in Progress				
Capital Assets (Net of Accumulated Depreciation)				
TOTAL ASSETS	\$	3,536,967	\$	766,845
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Pension Plan Charges	\$	- 0 -	\$	- 0 -
TOTAL ASSETS AND DEFERRED OUTFLOWS				
OF RESOURCES	\$	3,536,967	\$	766,845

Pr	Capital ojects Fund	 Total	A	djustments	tatement of let Position
\$	5,275,581	\$ 8,107,256 35	\$		\$ 8,107,256 35
		64,554		25,719	64,554 25,719
		681,823 2,910		23,719	681,823 2,910
		722,815		(722,815)	)- -
				580,033 788,680 3,963,481	580,033 788,680 3,963,481
\$	5,275,581	\$ 9,579,393	\$	4,635,098	\$ 14,214,491
\$	- 0 -	\$ - 0 -	\$	275,224	\$ 275,224
\$	5,275,581	\$ 9,579,393	\$	4,910,322	\$ 14,489,715

# MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET SEPTEMBER 30, 2022

	General Fund		Debt Service Fund	
LIABILITIES				
Accounts Payable	\$	171,232	\$	
Accrued Interest Payable				
Due to Other Funds		722,815		
Net Pension Liability				
Long-Term Liabilities:				
Notes Payable, Due Within One Year				
Notes Payable, Due After One Year				
TOTAL LIABILITIES	\$	894,047	\$	- 0 -
DEFERRED INFLOWS OF RESOURCES				
Property Taxes	\$	33,232	\$	31,322
Pension Plan Income				
TOTAL DEFERRED INFLOWS OF RESOURCES	\$	33,232	\$	31,322
FUND BALANCES				
Nonspendable:				
Prepaid Costs	\$		\$	
Restricted for Debt Service				735,523
Restricted for Construction				
Unassigned		2,609,688		
TOTAL FUND BALANCES	\$	2,609,688	\$	735,523
		<u> </u>		<u> </u>
TOTAL LIABILITIES, DEFERRED INFLOWS				
OF RESOURCES AND FUND BALANCES	\$	3,536,967	\$	766,845

#### **NET POSITION**

Net Investment in Capital Assets Restricted for Debt Service Unrestricted

TOTAL NET POSITION

(	Capital					St	atement of
Proj	jects Fund		Total	Α	djustments	N	et Position
\$	27,560	\$	198,792	\$	306,682	\$	171,232 306,682
			722,815		(722,815) 136,606		136,606
					818,316 8,027,635		818,316 8,027,635
\$	27,560	\$	921,607	\$	8,566,424	\$	9,460,471
\$		\$	64,554	\$	(64,554)	\$	
					79,016		79,016
\$	-0-	\$	64,554	\$	14,462	\$	79,016
\$		\$	725 522	\$	(525, 522)	\$	
	5,248,021		735,523 5,248,021 2,609,688		(735,523) (5,248,021) (2,609,688)		
\$	5,248,021	\$	8,593,232	\$	(8,593,232)	\$	- 0 -
\$	5,275,581	<u>\$</u>	9,579,393				
				\$	1,734,264 460,163	\$	1,734,264 460,163
					2,728,241		2,728,241
				\$	4,922,668	\$	4,922,668

# MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2022

Total Fund Balances - Governmental Funds	\$	8,593,232
Amounts reported for governmental activities in the Statement of Net Position ar different because:	·e	
Capital assets used in governmental activities are not current financial resource and, therefore, are not reported as assets in the governmental funds.	es	5,332,194
Portions of the change in net pension liability that are not immediately recognize as pension expense are recorded as deferred outflows and inflows of resources.	d	196,208
Deferred inflows of resources related to property tax revenues and penalty and interest receivables on delinquent taxes for the 2021 and prior tax levies became part of recognized revenue in the governmental activities of the District.		90,273
Certain liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. These liabilities at year enconsist of:		
Accrued Interest Payable \$ (306,682)		
Net Pension Liability (136,606)		
Notes Payable, Due Within One Year (818,316)		,
Notes Payable, Due After One Year (8,027,635)		(9,289,239)
Total Net Position - Governmental Activities	<u>\$</u>	4,922,668



# MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED SEPTEMBER 30, 2022

	General Fund		Debt Service Fund		
REVENUES					
Property Taxes	\$	1,572,410	\$	996,971	
Sales Tax Revenues		3,792,720		Ź	
Penalty and Interest		17,450			
Grant Revenues		621,824			
Sale of Assets		20,100			
Miscellaneous Revenues		38,995			
TOTAL REVENUES	\$	6,063,499	\$	996,971	
EXPENDITURES/EXPENSES					
Service Operations:					
District Services - Needham Fire and					
Rescue Company	\$	807,122	\$		
Accounting and Auditing		18,000			
Appraisal District Fees		19,865			
Commissioner Fees		10,350			
Communications Fees		55,444			
Depreciation					
Insurance		127,534			
Legal Fees		46,894			
Salaries and Benefits		3,222,530			
Maintenance and Repairs		354,240			
Montgomery County Hospital District Fees		18,300			
Other		309,286			
Capital Outlay		416,698			
Debt Service:					
Note Principal		74,529		717,177	
Note Interest		4,940		295,696	
TOTAL EXPENDITURES/EXPENSES	\$	5,485,732	\$	1,012,873	
NET CHANGE IN FUND BALANCES	\$	577,767	\$	(15,902)	
CHANGE IN NET POSITION					
FUND BALANCES/NET POSITION -					
OCTOBER 1, 2021		2,031,921		751,425	
FUND BALANCES/NET POSITION -					
SEPTEMBER 30, 2022	\$	2,609,688	\$	735,523	

Pro	Capital ojects Fund	Total	A	Adjustments	tatement of Activities
\$	10,923	\$ 2,569,381 3,792,720 17,450 621,824 20,100 49,918	\$	10,917 (3,990)	\$ 2,580,298 3,792,720 13,460 621,824 20,100 49,918
\$	10,923	\$ 7,071,393	\$	6,927	\$ 7,078,320
	30 736,810	\$ 807,122 18,000 19,865 10,350 55,444 127,534 46,894 3,222,530 354,240 18,300 309,316 1,153,508	\$	546,662 (50,860) (1,153,508)	\$ 807,122 18,000 19,865 10,350 55,444 546,662 127,534 46,894 3,171,670 354,240 18,300 309,316
		 791,706 300,636		(791,706) 175,502	 476,138
\$	736,840	\$ 7,235,445	\$	(1,273,910)	\$ 5,961,535
\$	(725,917)	\$ (164,052)	\$	164,052	\$
				1,116,785	1,116,785
	5,973,938	 8,757,284		(4,951,401)	 3,805,883
\$	5,248,021	\$ 8,593,232	\$	(3,670,564)	\$ 4,922,668

# MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2022

Net Change in Fund Balances - Governmental Funds	\$ (164,052)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report tax revenues when collected. However, in the Statement of Activities, revenue is recorded in the accounting period for which the taxes are levied.	10,917
Governmental funds report delinquent tax penalty and interest revenue on property taxes when collected. However, in the Statement of Activities, revenue is recorded when the penalty and interest are assessed.	(3,990)
Governmental funds do not account for depreciation. However, in the Statement of Net Position, capital assets are depreciated and depreciation expense is recorded in the Statement of Activities.	(546,662)
Governmental funds report capital expenditures as expenditures in the period purchased. However, in the Statement of Net Position, capital assets are increased by new purchases and the Statement of Activities is not affected.	1,153,508
The changes in the net pension liability and asset as well as deferred inflows and outflows of resources are recorded in the government-wide financial statements.	50,860
Governmental funds report principal payments on long-term liabilities as expenditures in the year paid. However, in the government-wide financial statements, liabilities are reduced when principal payments are made and the Statement of Activities is not affected.	791,706
Governmental funds report interest payments on long-term liabilities as expenditures in the year paid. However, in the government-wide financial statements, interest is accrued on long-term liabilities through the fiscal year-end.	 (175,502)
Change in Net Position - Governmental Activities	\$ 1,116,785

#### NOTE 1. CREATION OF DISTRICT

Montgomery County Emergency Services District No. 4 operates under Chapter 775 of the Health and Safety Code. The District was converted from a Rural Fire Prevention District on January 1, 1996. The District provides operating funds for the contracting of fire prevention and rescue services within the boundaries of the District.

#### NOTE 2. SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America as promulgated by the Governmental Accounting Standards Board ("GASB").

The District is a political subdivision of the State of Texas governed by an appointed board. GASB has established the criteria for determining whether an entity is a primary government or a component unit of a primary government. The primary criteria are that it has a separately appointed governing body, it is legally separate, and it is fiscally independent of other state and local governments. Under these criteria, the District is considered a primary government and is not a component unit of any other government. Additionally, no other entities meet the criteria for inclusion in the District's financial statement as component units.

#### Financial Statement Presentation

These financial statements have been prepared in accordance with GASB Codification of Governmental Accounting and Financial Reporting Standards Part II, Financial Reporting ("GASB Codification").

The GASB Codification sets forth standards for external financial reporting for all state and local government entities, which include a requirement for a Statement of Net Position and a Statement of Activities. It requires the classification of net position into three components: Net Investment in Capital Assets; Restricted; and Unrestricted. These classifications are defined as follows:

- Net Investment in Capital Assets This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- Restricted Net Position This component of net position consists of external constraints placed on the use of assets imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulation of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

#### **NOTE 2. SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### Financial Statement Presentation (Continued)

• Unrestricted Net Position – This component of net position consists of assets that do not meet the definition of Restricted or Net Investment in Capital Assets.

When both restricted and unrestricted resources are available for use, generally it is the District's policy to use restricted resources first.

#### **Government-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the District as a whole. The District's Statement of Net Position and Statement of Activities are combined with the governmental fund financial statements. The District is viewed as a special-purpose government and has the option of combining these financial statements.

The Statement of Net Position is reported by adjusting the governmental fund types to report on the full accrual basis, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. Any amounts recorded due to and due from other funds are eliminated in the Statement of Net Position.

The Statement of Activities is reported by adjusting the governmental fund types to report only items related to current year revenues and expenditures. Items such as capital outlay are allocated over their estimated useful lives as depreciation expense. Internal activities between governmental funds, if any, are eliminated by adjustment to obtain net total revenue and expense in the government-wide Statement of Activities.

#### **Fund Financial Statements**

As discussed above, the District's fund financial statements are combined with the government-wide financial statements. The fund financial statements include a Governmental Funds Balance Sheet and a Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance.

#### Governmental Funds

The District has three governmental funds and considers each to be major funds.

<u>General Fund</u> - To account for resources not required to be accounted for in another fund, property tax revenues, sales tax revenues, operating costs and general expenditures.

<u>Debt Service Fund</u> - To account for ad valorem taxes and financial resources restricted, committed or assigned for servicing debt.

<u>Capital Projects Fund</u> - To account for financial resources restricted, committed or assigned for acquisition or construction of facilities and related costs.

#### **NOTE 2. SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### Basis of Accounting

The District uses the modified accrual basis of accounting for governmental fund types. The modified accrual basis of accounting recognizes revenues when both "measurable and available." Measurable means the amount can be determined. Available means collectable within the current period or soon enough thereafter to pay current liabilities. The District considers revenue reported in governmental funds to be available if they are collectable within 60 days after year-end. Also, under the modified accrual basis of accounting, expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, which are recognized as expenditures when payment is due.

Property taxes considered available by the District and included in revenue include taxes collected during the year and taxes collected after year-end, which were considered available to defray the expenditures of the current year. Deferred inflows of resources related to property tax revenues are those taxes which the District does not reasonably expect to be collected soon enough in the subsequent period to finance current expenditures.

Amounts transferred from one fund to another fund are reported as other financing sources or uses. Loans by one fund to another fund and amounts paid by one fund for another fund are reported as interfund receivables and payables in the Governmental Funds Balance Sheet if there is intent to repay the amount and if the debtor fund has the ability to repay the advance on a timely basis. As of September 30, 2022, the General Fund owed the Debt Service Fund \$722,815 for tax collections net of debt payments.

#### Capital Assets

Capital assets are reported in the government-wide Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenditures in the governmental fund incurred and as an expense in the government-wide Statement of Activities. Capital asset additions, improvements and preservation costs that extend the life of an asset are capitalized and depreciated over the estimated useful life of the asset after completion.

All assets are capitalized if they have a cost of \$500 or more, or a life expectancy of more than two years. Depreciation is calculated on each class of depreciable property using no salvage value and the straight-line method of depreciation. Estimated useful lives are as follows:

	Years
Buildings and Improvements	20-40
Firefighting Equipment	4-15
Vehicles	5-15

#### **NOTE 2. SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### **Budgeting**

An annual unappropriated combined budget is adopted for the General Fund and Debt Service Fund by the District's Board of Commissioners. The budget is prepared using the same method of accounting as for financial reporting. The original combined budget for the current year was amended. The Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Combined Governmental Funds presents the original and revised budget amounts compared to the actual amounts of revenues and expenditures for the current year.

#### Pensions

The District has 40 full-time employees and 25 part-time employees. Payments are made into the Social Security System for their benefit, into an individual retirement account (see Note 10) and pension plan (see Note 11). The Internal Revenue Service determined that fees of office received by Commissioners are wages subject to federal income tax withholding for payroll purposes only.

#### Measurement Focus

Measurement focus is a term used to describe which transactions are recognized within the various financial statements. In the government-wide Statement of Net Position and Statement of Activities, the governmental activities are presented using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position, financial position, and cash flows. All assets and liabilities associated with the activities are reported. Fund equity is classified as net position.

Governmental fund types are accounted for on a spending or financial flow measurement focus. Accordingly, only current assets and current liabilities are included on the Balance Sheet, and the reported fund balances provide an indication of available spendable or appropriable resources. Operating statements of governmental fund types report increases and decreases in available spendable resources. Fund balances in governmental funds are classified using the following hierarchy:

*Nonspendable*: amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

*Restricted*: amounts that can be spent only for specific purposes because of constitutional provisions, or enabling legislation, or because of constraints that are imposed externally.

Committed: amounts that can be spent only for purposes determined by a formal action of the Board of Commissioners. The Board is the highest level of decision-making authority for the District. This action must be made no later than the end of the fiscal year. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board. The District does not have any committed fund balances.

#### **NOTE 2. SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### Measurement Focus (Continued)

Assigned: amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. The District has not adopted a formal policy regarding the assignment of fund balances and does not have any assigned fund balances.

*Unassigned*: all other spendable amounts in the General Fund.

When expenditures are incurred for which restricted, committed, assigned or unassigned fund balances are available, the District considers amounts to have been spent first out of restricted funds, then committed funds, then assigned funds, and finally unassigned funds.

#### Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### NOTE 3. TAX LEVY

During the year ended September 30, 2022, the District levied an ad valorem maintenance tax rate of \$ 0.0612 per \$100 of assessed valuation for the 2021 tax year. This resulted in a tax levy of \$ 1,579,786 on the adjusted taxable valuation of \$ 2,579,613,627 for the 2021 tax year.

During the year ended September 30, 2022, the District levied an ad valorem debt service tax rate of \$ 0.0388 per \$100 of assessed valuation for the 2021 tax year. This resulted in a tax levy of \$ 1,001,564 on the adjusted taxable valuation of \$ 2,579,613,627 for the 2021 tax year.

All property values and exempt status, if any, are determined by the appraisal district. Assessed values are determined as of January 1 of each year, at which time a tax lien attaches to the related property. Taxes are levied around October/November, are due upon receipt and are delinquent the following February 1. Penalty and interest attach thereafter.

#### NOTE 4. DEPOSITS AND INVESTMENTS

#### **Deposits**

Custodial credit risk is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District's deposit policy for custodial credit risk requires compliance with the provisions of Texas statutes.

#### **NOTE 4. DEPOSITS AND INVESTMENTS** (Continued)

<u>Deposits</u> (Continued)

Texas statutes require that any cash balance in any fund shall, to the extent not insured by the Federal Deposit Insurance Corporation or its successor, be continuously secured by a valid pledge to the District of securities eligible under the laws of Texas to secure the funds of the District, having an aggregate market value, including accrued interest, at all times equal to the uninsured cash balance in the fund to which such securities are pledged. At fiscal year end, the carrying amount of the District's deposits was \$8,107,256 and the bank balance was \$8,065,756. Of the bank balance, \$550,000 was covered by federal depository insurance and the balance was covered by a pledge of securities held in safekeeping by a third-party institution in the District's name.

The carrying values of the deposits are included in the Governmental Funds Balance Sheet and the Statement of Net Position at September 30, 2022, as listed below:

	Cash
GENERAL FUND	\$ 2,818,967
DEBT SERVICE FUND	12,708
CAPITAL PROJECTS FUND	 5,275,581
TOTAL DEPOSITS	\$ 8,107,256

#### Investments

Under Texas law, the District is required to invest its funds under written investment policies that primarily emphasize safety of principal and liquidity and that address investment diversification, yield, maturity, and the quality and capability of investment management, and all District funds must be invested in accordance with the following investment objectives: understanding the suitability of the investment to the District's financial requirements, first; preservation and safety of principal, second; liquidity, third; marketability of the investments if the need arises to liquidate the investment before maturity, fourth; diversification of the investment portfolio, fifth; and yield, sixth. The District's investments must be made "with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment, considering the probable safety of capital and the probable income to be derived." No person may invest District funds without express written authority from the Board of Commissioners.

Texas statutes include specifications for and limitations applicable to the District and its authority to purchase investments as defined in the Public Funds Investment Act. The District has adopted a written investment policy to establish the guidelines by which it may invest. This policy is reviewed annually. The District's investment policy may be more restrictive than the Public Funds Investment Act.

#### **NOTE 4. DEPOSITS AND INVESTMENTS** (Continued)

Investments (Continued)

The District invests in TexPool, an external investment pool that is not SEC-registered. The State Comptroller of Public Accounts of the State of Texas has oversight of the pool. Federated Investors, Inc. manages the daily operations of the pool under a contract with the Comptroller. TexPool measures its portfolio assets at amortized cost. There are no limitations or restrictions on withdrawals from TexPool.

As of September 30, 2022, the District had the following investment and maturity:

			Mat	urities	
			in Y	Years	
			Matu	rity of	
Fund and			Less	Than	
Investment Type	Fair	Fair Value		1 Year	
GENERAL FUND					
TexPool	\$	35	\$	35	

Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. At September 30, 2022, the District's investment in TexPool was rated AAAm by Standard and Poor's.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District considers the investment in TexPool to have a maturity of less than one year due to the fact the share position can usually be redeemed each day at the discretion of the District, unless there has been a significant change in value.

#### Restrictions

All cash and investments of the Debt Service Fund are restricted for the payment of debt service and the cost of assessing and collecting taxes.

#### NOTE 5. CAPITAL ASSETS

	October 1, 2021	Increases	Decreases	September 30, 2022
Capital Assets Not Being Depreciated				
Land and Land Improvements	\$ 287,300	\$ 292,733	\$	\$ 580,033
Construction in Progress	51,249	1,153,508	416,077	788,680
<b>Total Capital Assets Not Being</b>				
Depreciated	\$ 338,549	\$ 1,446,241	\$ 416,077	\$ 1,368,713
Capital Assets Subject to Depreciation				
Buildings and Improvements	\$ 2,902,438	\$ 29,056	\$	\$ 2,931,494
Machinery and Equipment	776,407	57,340		833,747
Office Equipment	48,995			48,995
Vehicles	3,905,209	36,949	51,518	3,890,640
<b>Total Capital Assets Subject to</b>				
Depreciation	\$ 7,633,049	\$ 123,345	\$ 51,518	\$ 7,704,876
Less Accumulated Depreciation				
Buildings and Improvements	\$ 949,796	\$ 102,182	\$	\$ 1,051,978
Machinery and Equipment	462,020	60,988		523,008
Office Equipment	47,238	1,529		48,767
Vehicles	1,787,197	381,963	51,518	2,117,642
<b>Total Accumulated Depreciation</b>	\$ 3,246,251	\$ 546,662	\$ 51,518	\$ 3,741,395
<b>Total Depreciable Capital Assets, Net</b>				
of Accumulated Depreciation	\$ 4,386,798	\$ (423,317)	\$ -0-	\$ 3,963,481
Total Capital Assets, Net of				
Accumulated Depreciation	\$ 4,725,347	\$ 1,022,924	\$ 416,077	\$ 5,332,194

#### NOTE 6. CONTRACT FOR FIRE PROTECTION AND RESCUE SERVICES

The District executed a contract, effective October 1, 2016 for personnel for the provision of emergency services, within areas specified by the District with Needham Fire Rescue Department (the "Department"). This contract was amended September 12, 2017 and September 11, 2019. The term of the contract is for two years effective October 1, 2019 through September 30, 2022 and is renewable for successive one-year periods by action of the District and Department. Under the terms of the contract, the Department agrees to provide personnel for providing firefighting protection and suppression; fire prevention education; identification and control of hazardous materials; and emergency medical first responder service. The District provides and maintains suitable firefighting and related apparatus; vehicles; equipment and supplies for the Departments performance of these services. The District agreed to provide periodic payments to the Department. Payments are determined during the annual budget meetings. For the year ended September 30, 2022, the District paid the Department \$ 807,122 for operations and maintenance.

### NOTE 7. AGREEMENT WITH TEXAS INTRASTATE FIRE MUTUAL AID SYSTEM

On May 28, 2020, the District was awarded a vehicle grant from the Texas Intrastate Fire Mutual Aid System ("TIFMAS") through the Texas A&M Forest Service ("TFS"). The grant will pay 100% of the cost of a Type 3 Apparatus, including an installed radio package and loose equipment complement. The TFS will order and pay the selected vendors for the completed truck on the District's behalf. The District entered into an agreement with TFS related to this apparatus. The District will insure, house, maintain, operate and repair to ensure a high state of readiness of this TIFMAS apparatus at all times. The District will staff the apparatus with trained and qualified personnel when dispatched to any regional or statewide assignments and will provide for personnel rotation or replacement when the TIFMAS apparatus is needed on assignments of extended duration. While not on assignment outside the District, the apparatus will be available for use within the District for certain incidents and activities. If the District does not fulfill its obligations under this agreement. TFS has the right to reclaim the apparatus and transfer title to another department of its choosing. As of September 30, 2022, this apparatus was still under construction.

#### NOTE 8. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The District carries commercial insurance for its fidelity bonds and participates in the Volunteer Firefighter & EMS Insurance Services (VFIS) to provide property, portable equipment, general liability, management liabilities, errors and omissions, public employee dishonesty, automobile, and workers compensation coverage. The District, along with other participating entities, contributes annual amounts determined by VFIS's management. As claims arise they are submitted and paid by VFIS. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

#### NOTE 9. NOTES PAYABLE

On May 14, 2013, the District entered into a \$670,000 promissory note with Government Capital Corporation to finance the acquisition of a new fire truck. This note is secured by sales and use tax funds. Annual installments of \$79,468.53 are due each May 1, beginning May 1, 2014, and ending May 1, 2023. The interest rate is 3.261%.

On July 11, 2014, the District entered into a \$975,000 promissory note with Government Capital Corporation to finance the acquisition of a new fire truck. This note is secured by sales and use tax funds. Annual installments of \$116,733.93 are due each July 1, beginning July 1, 2015, and ending July 1, 2024. The interest rate is 3.439%.

#### **NOTE 9. NOTES PAYABLE** (Continued)

On July 11, 2014, the District entered into a \$900,000 promissory note with Government Capital Corporation to finance the construction of a fire station. This note is secured by ad valorem tax funds. Annual installments of \$84,384.25 are due each July 1, beginning July 1, 2015, and ending July 1, 2028. The interest rate is 3.873%.

On December 29, 2015, the District entered into a \$650,000 promissory note with Government Capital Corporation to finance the construction of a fire station. This note is secured by ad valorem tax funds. Annual installments of \$58,029.23 are due each January 1, beginning January 1, 2017, and ending July 1, 2031. The interest rate is 3.894%.

On September 5, 2018, the District entered into a \$880,000 promissory note with Government Capital Corporation to finance the purchase of two Ferrara Pumper trucks. This note is secured by ad valorem tax funds. Payments of \$50,000 and \$75,000 are due March 1, 2019 and March 1, 2020, respectively. Beginning March 1, 2021 and ending March 1, 2028, annual installments of \$120,707.62 are due each March 1. The interest rate is 4.14%.

On March 27, 2019, the District entered into a \$700,000 promissory note with Government Capital Corporation to finance the purchase of various fire-fighting equipment. This note is secured by ad valorem tax funds. Beginning March 27, 2020 and ending March 27, 2026, annual installments of \$114,310.31 are due each March 27. The interest rate is 3.46%.

On October 25, 2019, the District entered into a \$560,000 promissory note with Government Capital Corporation to finance the purchase of a 2019 Pierce-Custom Saber FR Pumper truck. This note is secured with ad valorem tax funds. Beginning October 25, 2020 and ending October 25, 2029, annual installments of \$66,219.90 are due each October 25. The interest rate is 3.17%.

On February 5, 2020, the District entered into a \$466,270 promissory note with Government Capital Corporation to finance the purchase of a 2019 Pierce-Stock Fire truck. This note is secured with ad valorem tax funds. Beginning February 5, 2021 and ending February 5, 2030, annual installments of \$55,136.37 are due each February 5. The interest rate is 3.17%.

On May 28, 2021, the District entered into a \$6,000,000 promissory note with Government Capital Corporation to finance the construction of a fire station. This note is secured with ad valorem tax funds. Beginning May 28, 2022 and ending May 28, 2041, annual installments of \$397,352.04 are due each May 28. The interest rate is 2.84%.

#### **NOTE 9. NOTES PAYABLE** (Continued)

The following is a summary of transactions regarding notes payable for the year ended September 30, 2022:

	October 1, 2021			Additions Retirements			September 30, 2022		
Notes Payable	\$	9,637,657	\$ -0-		\$	791,706	\$	8,845,951	
			Amo	unt Due Wi	thin One	Year	\$	818,316	
			Amo	unt Due Aft	er One Y	ear		8,027,635	
			Note	s Payable			\$	8,845,951	

As of September 30, 2022, the debt service requirements on the notes payable were as follows:

Fiscal Year	 Principal		Interest		Total	
2023	\$ 818,316	\$	274,025	\$	1,092,341	
2024	749,834		246,502		996,336	
2025	674,941		221,200		896,141	
2026	697,667		198,474		896,141	
2027	606,865		174,963		781,828	
2028-2032	2,138,064		613,658		2,751,722	
2033-2037	1,634,374		352,386		1,986,760	
2038-2041	 1,525,890		106,743		1,632,633	
	\$ 8,845,951	\$	2,187,951	\$	11,033,902	

The assets acquired with these notes, are operated and maintained by the Department, and insured by the District.

#### NOTE 10. DEFERRED COMPENSATION PLANS

The District offers its employees two deferred compensation plans, a Section 457 plan and a Section 401(a) plan, both created in accordance with the Internal Revenue Service Codes, Section 457 and Section 414(d), respectively. The plans permit employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until retirement, termination, death, or unforeseeable emergencies. Federal law requires all assets and income of both plans to be held in trust, custodial accounts, or annuity contracts for the exclusive benefit of the participants and their beneficiaries. The District's deferred compensation plans are administered by a private corporation under contract with the District.

#### NOTE 11. PENSION PLAN

#### Plan Description

The District provides retirement, disability, and death benefits for all of its full-time employees through a non-traditional defined benefit pension plan in the statewide Texas County and District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system. The system serves over 800 participating counties and districts throughout Texas. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas or <a href="https://www.tcdrs.org">www.tcdrs.org</a>.

#### Plan Description (Continued)

The plan provisions are adopted by the governing body of the District, within the options available in the Texas state statutes governing the TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 20 years of service, regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by the District.

Benefit amounts are determined by the sum of the employee's deposits to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the District within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

At December 31, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	2
Inactive employees entitled but not yet receiving benefits	24
Active employees	31

#### Contributions

The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The employer contributed using the actuarially determined rate of 7.41% for 2022 and 6.92% for 2021. The deposit rate payable by the employee members for calendar years 2021 and 2022 is 5.00% as adopted by the governing body of the District. The employee deposit rate and the employer contribution rate may be changed by the governing body of the District within the options available in the TCDRS Act.

#### **NOTE 11. PENSION PLAN** (Continued)

For the District's accounting year ended September 30, 2022, the annual pension cost for the TCDRS plan for its employees was \$170,061; the actual contributions were \$170,061. The employees contributed \$ 119,494 to the plan for the fiscal year ending September 30, 2022.

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2021, actuarial valuation was determined using the following actuarial assumption:

Actuarial valuation date	12/31/21
Actuarial cost method	Entry Age
Amortization method	Level percentage of payroll, closed
Amortization period	17.7
Asset Valuation Method:	
Subdivision Accumulation Fund	5-year smoothed market
Employees Saving Fund	Fund value
Actuarial Assumptions:	
Investment return <sup>1</sup>	7.5%
Projected salary increases <sup>1</sup>	4.7%
Inflation	2.50%
Cost-of-living adjustments	0.0%

<sup>&</sup>lt;sup>1</sup>Includes inflation at the stated rate

The demographic assumptions were developed from an actuarial experience investigation of TCDRS over the years 2017-2020. They were recommended by Milliman and adopted by the TCDRS Board of Trustees in December of 2021. All economic assumptions were recommended by Milliman and adopted by the TCDRS Board of Trustees in March of 2021. These assumptions, except where required to be different by GASB 68, are used to determine the total pension liability as of December 31, 2021. The assumptions are reviewed annually for continued compliance with the relevant actuarial standards of practice.

Mortality rates were based on the following:

Depositing members – 135% of Pub-2010 General Employees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Employees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

Service retirees, beneficiaries and non-depositing members – 135% of Pub-2010 General Retirees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

#### **NOTE 11. PENSION PLAN** (Continued)

Disabled retirees – 160% of Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for males and 125% Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.6%. The discount rate did not change from the previous year.

In order to determine the discount rate to be used, the actuary used an alternative method to determine the sufficiency of the fiduciary net position in all future years. This alternative method reflects the funding requirements under the funding policy and the legal requirements under the TCDRS Act:

- 1) TCDRS has a funding policy where the Unfunded Actuarial Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- 2) Under the TCDRS Act, the District is legally required to make the contributions specified in the funding policy.
- 3) The District's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the District is still required to contribute at least the normal cost.
- 4) Any increased cost due to the adoption of a cost-of-living adjustment is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculation the total pension liability and net position liability is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses. Therefore, the actuary has used a discount rate of 7.60%. This reflects the long-term assumed rate of return on assets for funding purposes of 7.50%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

#### **NOTE 11. PENSION PLAN** (Continued)

#### Long-Term Expected Rate of Return

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2022 information for a 10-year time horizon.

Note that the valuation assumption for long-term expected return is re-assessed in detail at a minimum of every four years and is set based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at their March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued completion with the relevant actuarial standards of practice. Milliman relies on the expertise of Cliffwater in this assessment.

Asset Class	Target Allocation	Geometric Real Rate of Return (Expected minus Inflation)
Asset Class	Target Anocation	(Expected lilling lilliation)
US Equities	11.50 %	3.80 %
Private Equity	25.00	6.80
Global Equities	2.50	4.10
International Equities-Developed Markets	5.00	3.80
International Equities-Emerging Markets	6.00	4.30
Investment-Grade Bonds	3.00	(0.85)
Strategic Credit	9.00	1.77
Direct Lending	16.00	6.25
Distressed Debt	4.00	4.50
REIT Equities	2.00	3.10
Master Limited Partnerships (MLPs)	2.00	3.85
Private Real Estate Partnerships	6.00	5.10
Hedge Funds	6.00	1.55
Cash Equivalents	2.00	(1.05)
	100.00 %	

#### NOTE 11. PENSION PLAN (Continued)

#### Changes in Net Pension Liability/(Asset)

Changes in Net Pension Liability/(Asset) for the measurement year ended December 31, 2021 are as follows:

	Increase (Decrease)								
	To	otal Pension	Pla	an Fiduciary	Net Pension				
		Liability	N	let Position	Lial	oility/(Asset)			
Balances of December 31, 2020		(a)		(b)	(a)-(b)				
		858,411	\$	776,220	\$	82,191			
Changes for the year:									
Service Costs		165,161				165,161			
Interest on total pension liability		77,103				77,103			
Effect of plan changes		158,441				158,441			
Effect of Econimic/Demographic									
gains or losses		22,363				22,363			
Effect of assumption changes or inputs		7,440				7,440			
Refund of contributions		(12,980)		(12,980)					
Benefit payments		(5,482)		(5,482)					
Administrative Expense				(613)		613			
Member contributions				81,732		(81,732)			
Net investment income				189,351		(189,351)			
Employer contributions				100,762		(100,762)			
Other				4,861		(4,861)			
Balances of December 31, 2021	\$	1,270,457	\$	1,133,851	\$	136,606			

Sensitivity Analysis - The following presents the net pension liability/(asset) of the District, calculated using the discount rate of 7.60%, as well as what the District net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.60%) or 1 percentage point higher (8.60%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	6.60%	7.60%	8.60%
Total Pension Liability	\$ 1,528,448	\$ 1,270,457	\$ 1,065,342
Fiduciary Net Position	1,133,851	1,133,851	1,133,851
Net Pension Liability/(asset)	\$ 394,597	\$ 136,606	\$ (68,509)

#### **NOTE 11. PENSION PLAN** (Continued)

As of September 30, 2022, the deferred inflows and outflows of resources are as follows:

	 red Outflows Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ 28,787	\$	24,223	
Changes of assumptions	1,600		54,793	
Net differences between projected and actual earnings	106,642			
Contributions subsequent to the measurement date	 138,195			
Total	\$ 275,224	\$	79,016	

The \$138,195 reported as deferred outflows of resources are plan contributions paid subsequent to the measurement date and prior to the District's year-end and will be recognized as a reduction of the net pension liability for the fiscal year ending September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ended December 31:							
2022	\$ (13,845)						
2023	(19,086)						
2024	(14,511)						
2025	(13,356)						
2026	11,467						
Thereafter	(8,682)						

#### NOTE 12. GRANT REVENUE

On December 22, 2021, the District received one Public Assistance Grants from the Texas Department of Emergency Management, in the amounts of \$29,882. These grants are to reimburse the District for costs incurred responding to events outside the District's area.

#### NOTE 13. SALES AND USE TAX

In accordance with Chapter 775 of the Health and Safety Code, the District is authorized to adopt and impose a sales and use tax if authorized by a majority of the qualified voters of the District. The election to adopt a sales and use tax is governed by the provision of Subchapter E, Chapter 323 of the Tax Code.

#### **NOTE 13. SALES AND USE TAX** (Continued)

On May 9, 2009, the voters of the District approved the establishment and adoption of a sales and use tax up to a maximum of one percent. On October 1, 2009, the Board set a local sales and use tax of one percent on all applicable sales and uses within the boundaries of the District, except in those areas that already have a two percent tax. During the current year, the District recorded \$ 3,792,720 in sales tax receipts, of which \$ 681,823 was due from the State Comptroller at September 30, 2022.

#### NOTE 14. SUBSEQUENT EVENT – PROMISSORY NOTE

Subsequent to year-end, on November 7, 2022, the District entered into a \$250,000 loan agreement with Truist Bank to fund the purchase of a fire truck for future fire protection. Annual installments of \$41,499 are due every November 7, beginning November 7, 2023, and ending November 7, 2029. The interest rate is 3.90%.

MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4
REQUIRED SUPPLEMENTARY INFORMATION
<b>SEPTEMBER 30, 2022</b>

#### MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – GENERAL AND DEBT SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

		Original Budget	 Final Amended Budget	 Actual	Variance Positive Negative)
REVENUES					
Property Taxes	\$	2,453,873	\$ 2,597,958	\$ 2,569,381	\$ (28,577)
Sales Tax Revenues		3,055,000	3,055,000	3,792,720	737,720
Grant Revenues				621,824	621,824
Sale of Assets				20,100	20,100
Miscellaneous Revenues		5,000	 5,000	 38,995	 33,995
TOTAL REVENUES	\$	5,513,873	\$ 5,657,958	\$ 7,060,470	\$ 1,402,512
EXPENDITURES					
Service Operations:					
Firefighting Personnel and Operations	\$	3,867,517	\$ 3,994,902	\$ 4,029,652	\$ (34,750)
Accounting and Auditing		18,000	18,000	18,000	
Appraisal District Fees		17,400	17,400	19,865	(2,465)
Commissioner Fees		13,000	13,000	10,350	2,650
Communications Fees		50,500	50,500	55,444	(4,944)
Insurance		100,000	116,700	127,534	(10,834)
Legal Fees		45,000	45,000	46,894	(1,894)
Maintenance and Repairs		243,854	243,854	354,240	(110,386)
M. C. Hospital District Fees		18,300	18,300	18,300	
Other		52,900	52,900	309,286	(256,386)
Capital Outlay		74,529	74,529	416,698	(342,169)
Debt Service:					
Principal		717,177	717,177	791,706	(74,529)
Interest		295,696	 295,696	 300,636	 (4,940)
TOTAL EXPENDITURES	\$	5,513,873	\$ 5,657,958	\$ 6,498,605	\$ (840,647)
NET CHANGE IN FUND BALANCE	\$	-0-	\$ -0-	\$ 561,865	\$ 561,865
FUND BALANCE -				,	Ź
OCTOBER 1, 2021	_	2,783,346	 2,783,346	 2,783,346	 
FUND BALANCE -		_	 _	 _	_
<b>SEPTEMBER 30, 2022</b>	\$	2,783,346	\$ 2,783,346	\$ 3,345,211	\$ 561,865

## MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS SEPTEMBER 30, 2022

	Year Ended December 31,							
		2021		2020		2019		2018
Total Pension Liability (Asset)								
Service Cost	\$	165,161	\$	153,620	\$	154,573	\$	123,079
Interest on total pension liability		77,103 158,441		58,803		45,101		27,312 53,196
Effect of plan changes Effect of assumption changes or inputs		7,440		68,029				33,190
Effect of economic/demographic		7,440		00,027				
(gains) or losses		22,363		7,775		(23,339)		(6,925)
Benefit Payments/Refund of Contributions		(18,462)		(4,241)		(8,114)		(8,954)
Other	_		_	1	_		_	
Net change in total pension liability	\$	412,046	\$	283,987	\$	168,221	\$	187,708
Total pension liability, beginning		858,411		574,424	_	406,203		218,495
Total pension liability, ending (a)	\$	1,270,457	\$	858,411	\$	574,424	\$	406,203
Fiduciary Net Position								
Employer contributions	\$	100,762	\$	91,805	\$	79,767	\$	57,767
Member contributions		81,732		78,877		69,582		68,829
Investment income net of								
investment expenses		189,351		56,991		56,672		(2,934)
Benefit payments/refunds of contributions		(18,462)		(4,241)		(8,114)		(8,954)
Administrative Expense Other		(613)		(568)		(417)		(278)
Other	_	4,861	_	4,980	_	4,912	_	3,528
Net change in fiduciary net position	\$	357,631	\$	227,844	\$	202,402	\$	117,958
Fiduciary net position, beginning		776,220	_	548,376	_	345,974		228,016
Fiduciary net position, ending (b)	\$	1,133,851	\$	776,220	\$	548,376	\$	345,974
Net pension liability/(asset), ending = (a) - (b)	\$	136,606	\$	82,191	\$	26,048	\$	60,229
Fiduciary net position as a percentage of total pension liability		89.25%		90.43%		95.47%		85.17%
-								
Pensionable covered payroll	\$	2,043,291	\$	1,971,926	\$	1,739,543	\$	1,720,723
Net pension liability as a percentage of								
covered payroll		6.69%		4.17%		1.50%		3.50%

	2017		2016
\$	134,608 17,702	\$	81,800 3,248
	(2,740)		
	(13,790) (2,405) 1		70 1
	1		1
\$	133,376	\$	85,119
	85,119		-0-
\$	218,495	\$	85,119
\$	63,569	\$	36,702
Ψ	72,288	Ψ	41,336
	13,710		
	(2,405)		
	(153)		
_	1,787		1,182
\$	148,796	\$	79,220
_	79,220		-0-
\$	228,016	\$	79,220
\$	(9,521)	\$	5,899
	104.36%		93.07%
\$	1,807,220	\$	1,033,398
	-0.53%		0.57%

#### MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 SCHEDULE OF DISTRICT CONTRIBUTIONS SEPTEMBER 30, 2022

Fiscal Year Ending		ctuarially etermined	E	Actual Imployer		ntribution eficiency	Pensionable Covered	Actual Contribution as a Percentage of
September 30	Con	tribution <sup>(1)</sup>	Cor	ntribution <sup>(1)</sup>	(]	Excess)	Payroll	Covered Payroll
2022	\$	170,061	\$	170,061	\$	- 0 -	\$ 2,389,880	7.1%
2021	\$	96,648	\$	100,762	\$	(4,114)	\$ 2,043,291	4.9%
2020	\$	91,695	\$	91,805	\$	(110)	\$ 1,971,926	4.7%
2019	\$	79,671	\$	79,767	\$	(96)	\$ 1,739,543	4.6%
2018	\$	56,096	\$	57,767	\$	(1,671)	\$ 1,720,723	3.4%
2017	\$	63,569	\$	63,569	\$	- 0 -	\$ 1,807,200	3.5%
2016	\$	36,686	\$	36,702	\$	(16)	\$ 1,033,398	3.6%

<sup>(1)</sup> TCDRS calculates actuarially determined contributions on a calendar year basis. GASB Statement

#### MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 SCHEDULE OF DISTRICT CONTRIBUTIONS SEPTEMBER 30, 2022

#### NOTES TO SCHEDULE

All actuarial methods and assumptions used for this analysis were the same as those used in the December 31, funding valuation. Following are the key methods and assumptions used to determine contribution rates:

Valuation Timing Actuarially determined contribution rates are calculated each

December 31, two years prior to the end of the fiscal year in

which the contributions are reported.

Actuarial Cost Method Entry Age

Amortization Method Level percentage of payroll, closed

Remaining Amortization Period 17.7 years (based on contribution rate calculated in

12/31/2021 valuation)

Asset Valuation Method 5-year smoothed market

Inflation 2.50%

Salary Increases Varies by age and service. 4.7% average over career

including inflation

Investment Rate of Return 7.50%, net of administrative and investment expenses,

including inflation

Retirement Age Members who are eligible for service retirement are assumed

to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.

Mortality 135% of the Pub-2010 General Retirees Table for males and

120% of the Pub-2010 General Retirees Table for females, both projected with 100% of the MP-2021 Ultimate scale after

2010.

Changes in Assumptions and Methods Reflected in the Schedule of Employer

Contributions\*

2015: New inflation, mortality and other assumptions were

reflected.

2017: New mortality assumptions were reflected.

2019: New inflation, mortality and other assumptions were

reflected in the Schedule.

Changes in Plan Provisions Reflected

in the Schedule of Employer

Contributions\*

2015: No changes in plan provisions were reflected. 2016: No changes in plan provisions were reflected.

2017: New Annuity Purchase Rates were reflected for benefits

earned after 2017.

2018: No changes in plan provisions were reflected in the

Schedule.

2019: Employer contributions reflect that the current service matching rate was increased to 200% for future benefits. 2020: No changes in plan provisions were reflected in the

Schedule.

2021: No changes in plan provisions were reflected in the

Schedule.

<sup>\*</sup> Only changes that affect the benefit amount and that are effective 2015 and later are shown in the Notes to Schedule.



# MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 OTHER SUPPLEMENTARY INFORMATION SEPTEMBER 30, 2022

## MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 TAXES LEVIED AND RECEIVABLE FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Maintena	ince Taxes	Debt Service Taxes		
TAXES RECEIVABLE - OCTOBER 1, 2021 Adjustments to Beginning Balance	\$ 25,401 455	\$ 25,856	\$ 28,236 (1,507)	\$ 26,729	
Original 2021 Tax Levy Adjustment to 2021 Tax Levy	\$ 1,528,548 51,238	1,579,786	\$ 969,080 32,484	1,001,564	
TOTAL TO BE ACCOUNTED FOR		\$ 1,605,642		\$ 1,028,293	
TAX COLLECTIONS: Prior Years Current Year	\$ 7,917 1,564,493	1,572,410	\$ 5,103 991,868	996,971	
TAXES RECEIVABLE - SEPTEMBER 30, 2022		\$ 33,232		\$ 31,322	
TAXES RECEIVABLE BY YEAR:  2021 2020 2019 2018 2017 2016 2015 2014 2013 2012 and prior		\$ 15,293 6,202 3,326 2,663 2,187 1,662 650 666		\$ 9,696 3,434 2,153 1,491 1,122 1,027 697 810 1,772 9,120	
TOTAL		\$ 33,232		\$ 31,322	

## MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 TAXES LEVIED AND RECEIVABLE FOR THE YEAR ENDED SEPTEMBER 30, 2022

	2021		2020		2019		2018	
TOTAL PROPERTY VALUATIONS	<u>\$ 2,</u>	579,613,627	\$ 2,	290,030,125	<u>\$ 2,</u>	079,263,125	<u>\$ 1,</u>	865,128,762
TAX RATES PER \$100 VALUATION: Operating Debt Service	\$	0.0612 0.0388	\$	0.0587 0.0325	\$	0.0570 0.0369	\$	0.0641 0.0359
TOTAL TAX RATES PER \$100 VALUATION	\$	0.1000	<u>\$</u>	0.0912	\$	0.0939	\$	0.1000
ADJUSTED TAX LEVY* PERCENTAGE OF TAXES	<u>\$</u>	2,581,350	<u>\$</u>	2,089,409	\$	1,953,332	\$	1,865,310
COLLECTED TO TAXES LEVIED		99.03 %		99.54 %		99.72 %		99.78 %

<sup>\*</sup> Based upon the adjusted tax levy at the time of the audit for the fiscal year in which the tax was levied.

### MONTGOMERY COUNTY EMERGENCY SERVICES DISTRICT NO. 4 BOARD OF COMMISSIONERS SEPTEMBER 30, 2022

District Mailing Address - Montgomery County Emergency Services District No. 4

9430 State Highway 242 East

Conroe, TX 77385

District Telephone Number - (936) 321-0999

Commissioners	Term of Office Appointed Expires	Fees of Office for the year ended September 30, 2022		Expense Reimbursements for the year ended September 30, 2022		Title
Brian Arceneaux	01/01/22 12/31/23	\$	2,250	\$	-0-	President
Roxann McDaniel- Doise	01/01/21 12/31/22	\$	1,800	\$	-0-	Vice President
Raymond Veit	01/01/21 12/31/22	\$	2,400	\$	-0-	Treasurer
Mark Abbey	01/01/21 12/31/22	\$	1,500	\$	-0-	Secretary
Karen Keels	12/31/22 12/31/23	\$	2,400	\$	-0-	Assistant Treasurer/ Secretary

A Commissioner is entitled to receive compensation in the same manner and amount as are provided by Section 49.060 of the Texas Water Code, currently \$7,200 per fiscal year. The above fees of office and expense reimbursements are the amounts paid to a Commissioner during the District's current fiscal year.